# Case 3:18-cv-01869 Document 1 Filed 03/27/18 Page 1 of 17

1 2 3 4 5	Marc Van Der Hout, CA SBN 80778 Judah Lakin, CA SBN 307740 Amalia Wille, CA SBN 293342 Van Der Hout, Brigagliano & Nightingale LLP 180 Sutter Street, Suite 500 San Francisco, CA 94104 Tel: (415) 981-3000 Fax: (415) 981-3003 ndca@vblaw.com	Alison Pennington, CA SBN 231861 Lisa Knox, CA SBN 279406 Julia Rabinovich, CA SBN 290730 Jesse Newmark, CA SBN 247488 Centro Legal de la Raza 3400 E. 12th Street Oakland, CA 94601 Tel: (510) 679-1608 Fax: (510) 427-9164 apennington@centrolegal.org
6 7	Attorneys for Plaintiffs-Petitioners and the Prop (Additional Counsel listed on following page)	posed Class
8 9 10		DISTRICT COURT ISTRICT OF CALIFORNIA
11	Esteban ALEMAN GONZALEZ; Jose Eduardo GUTIERREZ SANCHEZ,	Case No
12 13 14 15 16 17 18 19 20 21 22 23 24	Plaintiffs-Petitioners, v.  Jefferson B. SESSIONS, Attorney General, Department of Justice; Kirstjen NIELSEN, Secretary, Department of Homeland Security; James McHENRY, Director, Executive Office for Immigration Review, Department of Justice; MaryBeth KELLER, Chief Immigration Judge, Executive Office for Immigration Review, Department of Justice; David W. JENNINGS, Field Office Director for the San Francisco Field Office of U.S. Immigration and Customs Enforcement, Department of Homeland Security; David O. LIVINGSTON, Sheriff, Contra Costa County; Kristi BUTTERFIELD, Facility Commander, West County Detention Facility, Contra Costa County, Defendants.	COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF AND PETITION FOR WRIT OF HABEAS CORPUS  CLASS ACTION
24   25		
26		
27		
28		

CLASS ACTION COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF AND PETITION FOR WRIT OF HABEAS CORPUS

1 2	Matthew H. Green, AZ SBN 020827* Law Offices of Matthew H. Green 130 West Cushing Street Tucson, AZ 85701 Tel: (520) 882-8852
3 4	Fax: (520) 882-8843 matt@arizonaimmigration.net
5	Vasudha Talla, CA SBN 316219 Julia Mass, CA SBN 189649
6	American Civil Liberties Union Foundation of Northern California 39 Drumm Street
7 8	San Francisco, CA 94111 Tel: (415) 621-2493
9	Fax: (415) 255-8437 jmass@aclunc.org vtalla@aclunc.org
10	Michael Kaufman, CA SBN 254575 American Civil Liberties Union
11 12	Foundation of Southern California 1313 West 8th Street
13	Los Angeles, CA 90017 Tel: (213) 977-5232 Fax: (213) 977-5297
14	mkaufman@aclusocal.org  Bardis Vakili, CA SBN 247783
15 16	American Civil Liberties Union Foundation of San Diego and Imperial Counties
17	P.O. Box 87131 San Diego, CA 92138-7131 Tel: (619) 232-2121
18	Fax: (619) 232-0036 bvakili@aclusandiego.org
19	Attorneys for Plaintiffs-Petitioners and the Proposed Class
20	* seeking <i>pro hac vice</i> admission
21	
22	
23	
24	
25	
26	
27	

# 

# 

# 

# **INTRODUCTION**

- 1. Plaintiffs-Petitioners Esteban Aleman Gonzalez, Jose Eduardo Gutierrez Sanchez, and the class they seek to represent (collectively, "Plaintiffs") are subjected to unlawful and prolonged detention by Defendants (the "Government") without being afforded the most basic of procedural protections—a bond hearing—regardless of the length of their detention.
- 2. Plaintiffs are noncitizens whom the Government has detained pursuant to 8 U.S.C. § 1231(a)(6) pending a determination as to whether they can remain in the United States. Most were previously removed from the United States and have since returned because they feared persecution and torture in their home country. In the vast majority of cases, Defendants have made a threshold determination that each Plaintiff meets the requirements for protection under the asylum laws, and referred Plaintiffs for what are called "withholding-only" proceedings before the Immigration Courts on their claims for protection. In the remaining cases, Plaintiffs are awaiting the threshold determination, or a reviewing court of appeals has issued a stay of removal, indicating that Plaintiffs are likely to succeed on the merits of their claims against removal from the United States. In all instances, the Department of Homeland Security ("DHS") does not have the present authority to remove Plaintiffs from the United States as they have live claims before either an administrative or judicial adjudicative body.
- 3. Plaintiffs have been detained at least six months while they proceed with the adjudication of their immigration claims. All Plaintiffs have been detained without being given a bond hearing, where an Immigration Judge determines whether they pose a flight risk or a danger to the community.
- 4. Despite clear Ninth Circuit precedent establishing the right to a bond hearing for Plaintiffs upon their detention becoming prolonged, Defendants refuse to afford Plaintiffs the bond hearings to which they are entitled based on a blatantly incorrect interpretation of federal law.
- 5. Plaintiffs Aleman Gonzalez and Gutierrez Sanchez, along with the proposed class members, request that this Court provide relief for Plaintiffs facing prolonged detention.

Specifically Plaintiffs seek: (i) a declaration that Plaintiffs are entitled to a prolonged detention bond hearing after 180 days in detention; and (ii) an injunction prohibiting Defendants from detaining Plaintiffs for more than 180 days without affording them an opportunity for a bond hearing before an Immigration Judge at which Defendants bear the burden of justifying the continued detention with clear and convincing evidence.

### **JURISDICTION**

- 6. This action arises under the Constitution of the United States, the Immigration and Nationality Act ("INA"), 8 U.S.C. § 1101 *et seq.*, and the Administrative Procedure Act ("APA"), 5 U.S.C. § 500 *et seq.*
- 7. Jurisdiction is proper under 28 U.S.C. § 1331 (federal question), 28 U.S.C. § 2241 (habeas corpus), 28 U.S.C. § 1651 (All Writs Act), 5 U.S.C. § 701 *et seq.* (APA), 28 U.S.C. § 1361 (mandamus), 28 U.S.C. §§ 2201-2202 (Declaratory Judgment Act), and the Suspension Clause of Article I of the U.S. Constitution. The United States has waived its sovereign immunity pursuant to 5 U.S.C. § 702.
- 8. This Court may grant declaratory and injunctive relief pursuant to 28 U.S.C. § 2241, 5 U.S.C. § 702, 28 U.S.C. § 1651, and 28 U.S.C. §§ 2201-02.

# **VENUE**

- 9. Venue is proper in this District under 28 U.S.C. § 1391(e) because at least one federal Defendant is in this District, Plaintiffs Aleman Gonzalez and Gutierrez Sanchez are detained in this District, and a substantial part of the events or omissions giving rise to the claims in this action took place in this District. In addition, no real property is involved in this action.
- 10. Intradistrict Assignment: As required by Local Rule 3-5(b), this case may be assigned to the San Francisco Division because this case is not one of the enumerated types of cases in Civil Local Rule 3-2(c), and because a substantial part of events and omissions occurred in San Francisco. *See* Civil L.R. 3-2(c), (d).

# **PARTIES**

11. Plaintiff Esteban ALEMAN GONZALEZ is a native and citizen of Mexico. He entered the United States for the first time in 2000, was summarily removed, and shortly

thereafter reentered that same year. He has lived in the United States since that time and is currently in "withholding-only" proceedings. He has been detained for over 200 days in Richmond, California, at the Contra Costa West County Detention Facility.

- 12. Plaintiff Jose Eduardo GUTIERREZ SANCHEZ is a native and citizen of Mexico. He entered the United States for the first time in 2009 and was summarily removed in 2009. He last re-entered the United States in 2015. Since that time, he has lived in the United States with his U.S. citizen wife and two young U.S. citizen children. He is currently in "withholding-only" proceedings. He has been detained for over 180 days in Richmond, California, at the Contra Costa West County Detention Facility.
- General of the United States and head of the Department of Justice ("DOJ"). In this capacity, he is responsible for the administration of the immigration laws pursuant to 8 U.S.C. § 1103 and oversees the Executive Office for Immigration Review ("EOIR"), a component of the DOJ, which includes the immigration courts and the Board of Immigration Appeals ("BIA" or "Board"). He is empowered to oversee the adjudication of removal and bond hearings and by regulation has delegated that power to the nation's Immigration Judges and the BIA.
- 14. Defendant Kirstjen NIELSEN is sued in her official capacity as the Secretary of the DHS. She is the executive officer who has been given authority to manage and control U.S. Immigration and Customs Enforcement ("ICE"). As such, she is the ultimate legal custodian of Plaintiffs Aleman Gonzalez and Gutierrez Sanchez.
- 15. Defendant James McHENRY is sued in his official capacity as Director of EOIR. In his capacity he is responsible for overseeing EOIR's principal mission "to adjudicate immigration cases by fairly, expeditiously, and uniformly interpreting and administering the nation's immigration laws." *See* Executive Office for Immigration Review, http://www.justice.gov/eoir (last visited 03/21/2018). In addition, he has the responsibility for the supervision of all personnel employed by the EOIR in carrying out their regulatory duties. *See* Office of the Director, https://www.justice.gov/eoir/office-of-the-director (last visited 3/21/2018).

- 16. Defendant Mary Beth KELLER is sued in her official capacity as the Chief Immigration Judge within EOIR. In this capacity, she has authority to "establish[] operating policies and oversee[] policy implementation for the immigration courts." *See* Office of the Chief Immigration Judge, https://www.justice.gov/eoir/office-of-the-chief-immigration-judge-bios (last visited 3/21/2018).
- 17. Defendant David W. JENNINGS is sued in his official capacity as the Field Office Director for the San Francisco Field Office of ICE, a component of DHS, with responsibility over persons in immigration custody in the Contra Costa West County Detention Facility. Director Jennings has custody of Plaintiffs Aleman Gonzalez and Gutierrez Sanchez.
- 18. Defendant David O. LIVINGSTON is sued in his official capacity as the Sheriff of Contra Costa County, California, with responsibility over the Contra Costa West County Detention Facility. Defendant Livingston has custody of Plaintiffs Aleman Gonzalez and Gutierrez Sanchez.
- 19. Defendant Kristi BUTTERFIELD is sued in her official capacity as the Facility Captain of the West County Detention Facility, with responsibility for the day to day operations of the Contra Costa West County Detention Facility. Defendant Butterfield has custody of Plaintiffs Aleman Gonzalez and Gutierrez Sanchez.

# **LEGAL BACKGROUND**

- 20. Section 1231 of 8 U.S.C. authorizes the detention of noncitizens who have been issued a final order of removal. While noncitizens with a final order of removal detained under Section 1231 are typically subject to immediate deportation, some noncitizens detained under Section 1231 have active cases challenging their removal.
- 21. The most common category of people detained under Section 1231 are individuals with reinstated removal orders. Under 8 U.S.C. § 1231(a)(5), the government is authorized to reinstate an individual's prior removal order where the individual has previously been removed from the United States and has re-entered the United States unlawfully. An individual with a reinstated order can be summarily removed from the United States without an opportunity to appear before an Immigration Judge.

- 22. If, however, an individual expresses a fear of returning to their country of removal, the reinstated removal order is not executed per the regulatory scheme set forth in 8 C.F.R. § 208.31. Rather, upon expressing a fear, the individual "shall be immediately referred to an asylum officer for an interview to determine whether the [individual] has a reasonable fear of persecution or torture pursuant to [8 C.F.R.] § 208.31." 8 C.F.R. § 241.8.
- 23. A DHS asylum officer, absent exceptional circumstances, must make a determination as to whether the individual has a reasonable fear within ten days. 8 C.F.R. § 208.31. The asylum officer conducts an interview with the individual, in a non-adversarial manner, to determine whether the individual has a reasonable fear of persecution or torture. *Id.* Individuals have a right to both representation and interpretation in these interviews. *Id.*
- 24. If the individual is determined to have a "reasonable fear" of persecution, the individual is placed in "withholding-only" proceedings before an Immigration Judge, through which the individual can apply for withholding of removal and protection under the Convention Against Torture ("CAT"). *See* 8 C.F.R. § 208.31; 8 C.F.R. § 208.16.
- 25. Withholding of removal prohibits an individual's removal to a country where their "life or freedom would be threatened . . . because of [their] race, religion, nationality, membership in a particular social group or political opinion." 8 U.S.C. § 1231(b)(3)(A). CAT protection is afforded to those who establish that "it is more likely than not that he or she would be tortured if removed to the proposed country of removal." 8 C.F.R. § 208.16(c)(2). Both forms of protection ensure compliance with the United States' statutory and treaty-based obligations not to remove individuals to countries where they would face persecution or torture. *See generally* Foreign Affairs Reform and Restructuring Act of 1998, § 2242, Pub. L. 105-277, 112 Stat. 2681, 2681-821.
- 26. "Withholding-only" proceedings operate just like removal proceedings under 8 U.S.C. § 1229a, INA § 240. As a result, the individual is entitled to the full panoply of regulatory, statutory, and constitutional rights, including an appeal to the Board and a petition for review before the circuit court of appeals. *See* 8 C.F.R. § 1208.31; 8 U.S.C. § 1252(a)(1). The only meaningful difference between "withholding-only" proceedings conducted pursuant to 8

C.F.R. § 208.16, and removal proceedings conducted pursuant to 8 C.F.R. § 1240, is that in "withholding-only" proceedings, the Immigration Court is limited to adjudicating claims for withholding of removal and protection under the CAT.

- 27. In the event that an asylum officer determines that an individual does not have a reasonable fear of persecution or torture, the individual is entitled to review of that decision before an Immigration Judge. *See* 8 C.F.R. § 208.31. If the Immigration Judge concurs with the asylum officer's determination that the individual does not have a reasonable fear of persecution or torture, the individual is not permitted to appeal that decision to the Board; however, the individual can file a petition for review with the circuit court of appeals. *See* 8 U.S.C. § 1252(a)(1); *Andrade-Garcia v. Lynch*, 828 F.3d 829, 831 (9th Cir. 2016).
- 28. Individuals, via a petition for review to a federal court of appeals, can also challenge the reinstated removal order itself, by either challenging the "factual predicates for reinstatement" or raising "constitutional claims or questions of law." *See Villa-Anguiano v. Holder*, 727 F.3d 873, 877-78 (9th Cir. 2013) (internal quotation marks and citations omitted).
- 29. Under current Ninth Circuit law, all individuals with reinstated removal orders—whether they are challenging their reinstated removal order, are in "withholding-only" proceedings, or are seeking agency or judicial review of a decision by an Immigration Judge—are detained pursuant to 8 U.S.C. § 1231(a)(6). *See Padilla-Ramirez v. Bible*, 862 F.3d 881 (9th Cir. 2017), *amended and superseded*, 882 F.3d 826, 830-32 (9th Cir. 2018).
- 30. Although the vast majority of Plaintiffs have reinstated removal orders, the proposed class also consists of individuals detained under § 1231(a)(6) who have been issued administratively final removal orders pursuant to 8 U.S.C. § 1228(b), as well as individuals who are awaiting judicial review of the BIA's denial of a motion to reopen removal proceedings, *see* 8 U.S.C. § 1229a(c)(7), and who have been issued a judicial stay of removal. *See Padilla-Ramirez*, 882 F.3d at 830-32; *Diouf v. Mukasey*, 542 F.3d 1222, 1230 (9th Cir. 2008) (*Diouf I*).
- 31. Ninth Circuit law establishes the right to a bond hearing for those subject to prolonged detention under 8 U.S.C. § 1231(a)(6). In *Diouf v. Napolitano*, 634 F.3d 1081, 1084 (9th Cir. 2011) (*Diouf II*), the Ninth Circuit, noting the serious Constitutional concerns that arise

from prolonged civil detention without procedural protections, applied the canon of constitutional avoidance and "construe[d] § 1231(a)(6) as requiring an individualized bond hearing, before an immigration judge, for [individuals] facing prolonged detention under that provision." *Id.* at 1086. Prolonged detention has been defined as detention beyond six months. *See Casas-Castrillon v. Dep't of Homeland Sec.*, 535 F.3d 942, 950 (9th Cir. 2008); *see also Diouf II*, 634 F.3d at 1091.

- 32. The Supreme Court's recent decision in *Jennings v. Rodriguez*, 138 S. Ct. 830, 842-44 (2018), strongly supports *Diouf II. Jennings* held that two other immigration detention statutes, Sections 1225 and 1236(c) of 8 U.S.C., could not be read to authorize a bond hearing. By contrast, the Court observed that because § 1231(a)(6) states that certain individuals "may be detained," there is not "necessarily unlimited discretion" in detaining individuals. *See id.* at 843 (quoting *Zadvydas v. Davis*, 533 U.S. 678, 697 (2001) (applying canon of constitutional avoidance to construe Section 1231(a)(6) not to authorize detention beyond six months where removal is not reasonably foreseeable)).
- 33. The Ninth Circuit has additionally held that, at prolonged detention hearings, the government bears the burden of proving that the detained individual is either a flight risk or a danger to the community by "clear and convincing evidence." *See Singh v. Holder*, 638 F.3d 1196 (9th Cir. 2011).
- 34. Taken together, *Diouf II*, *Padilla-Ramirez*, and *Singh* require that all individuals in the Ninth Circuit whose removal orders have been reinstated, or who have administratively final removal orders pursuant to 8 U.S.C. § 1228(b), or who are awaiting judicial review of the BIA's denial of a motion to reopen removal proceedings with a judicial stay in place, be provided a bond hearing after six months of detention where the government bears the burden of proving by clear and convincing evidence that the individual is a flight risk or a danger to the community.

# FACTUAL ALLEGATIONS

- 35. Plaintiff Esteban Aleman Gonzalez is a native and citizen of Mexico. He entered the United States on April 14, 2000, and was expeditiously removed that same day. He reentered the United States shortly thereafter, and has resided in the United States since 2000.
- 36. On August 18, 2017, Mr. Aleman Gonzalez was arrested at his home in Antioch, California. He shares custody of his two U.S. citizen daughters, ages five and three, and is their primary source of financial support. He has no criminal convictions. He has been detained by DHS at the Contra Costa West County Detention Facility since the date of his arrest.
- 37. DHS issued a notice reinstating his prior order of removal under 8 U.S.C. § 1231(a)(5). Mr. Aleman Gonzalez, however, expressed his fear of returning to Mexico and the execution of the reinstated order was suspended per the regulatory scheme set forth at 8 C.F.R. § 1208.31.
- 38. On August 30, 2017, a DHS asylum officer found Mr. Aleman Gonzalez to have a reasonable fear of persecution or torture in Mexico by members of the Zeta drug cartel. Pursuant to 8 C.F.R. §§ 208.31 and 208.16, his case was referred to the San Francisco Immigration Court for "withholding-only" proceedings.
- 39. Mr. Aleman Gonzalez applied for withholding of removal and relief under the CAT by filing U.S. Citizenship and Immigration Services ("USCIS") Application Form I-589 with the San Francisco Immigration Court on November 13, 2017. He is currently scheduled for an individual hearing on his withholding of removal and CAT application on June 13, 2018.
- 40. On February 18, 2018, after 187 days in detention, Mr. Aleman Gonzalez requested a bond hearing before an Immigration Judge in San Francisco. On February 27, 2018 Immigration Judge Joseph Park of the San Francisco Immigration Court ruled that he did not have jurisdiction to conduct a hearing and therefore refused to do so.
- 41. On March 15, 2018, Mr. Aleman Gonzalez appealed that decision to the BIA where it remains pending.
- 42. Mr. Aleman Gonzalez remains in custody at the West County Detention Facility, and has been detained for well over 200 days as of the time of filing of this Complaint.

first entered the United States on May 19, 2009, and was expeditiously removed on June 9, 2009.

Mr. Gutierrez Sanchez again tried to enter the United States after he was attacked and beaten in

Plaintiff Jose Eduardo Gutierrez Sanchez is a native and citizen of Mexico. He

43.

their household.

- Mexico, but was again removed. He re-entered the United States in approximately November 2015, and has resided here since then.

  44. Mr. Gutierrez Sanchez was detained by DHS on or about September 25, 2017.

  Prior to his detention, he resided in San Lorenzo, California with his U.S citizen wife and two young U.S. citizen daughters. Mr. Gutierrez Sanchez was the sole source of financial support for
- 45. DHS issued a notice reinstating his prior order of removal under 8 U.S.C. § 1231(a)(5). Mr. Gutierrez Sanchez was given a reasonable fear interview with a DHS asylum officer because he expressed fear of being harmed in Mexico.
- 46. At his reasonable fear interview, Mr. Gutierrez Sanchez expressed fear that, if returned to Mexico, he would be harmed as a bisexual man. Mr. Gutierrez Sanchez already experienced past torture in Mexico by organized crime on account of his sexual orientation. A DHS asylum officer found that he had a reasonable fear or persecution or torture in Mexico, and he was placed in "withholding-only" proceedings before the San Francisco Immigration Court. *See* 8 C.F.R. §§ 208.31 and 208.16.
- 47. Mr. Gutierrez Sanchez subsequently applied for withholding of removal and relief under the CAT by filing USCIS Form I-589 with the San Francisco Immigration Court on February 20, 2018. Mr. Gutierrez Sanchez is currently scheduled for an individual hearing on his withholding of removal and CAT application on April 19, 2018.
- 48. On March 5, 2018, Mr. Gutierrez Sanchez filed a request with the San Francisco Immigration Court that a bond hearing be held on or after March 24, 2018, his 180th day of detention. On March 21, 2018, Immigration Judge Alison E. Daw of the San Francisco Immigration Court ruled that she did not have jurisdiction to conduct a hearing and therefore refused to do so.

- 49. On March 26, 2018 Mr. Gutierrez Sanchez appealed that decision to the BIA, where the appeal remains pending.
- 50. Mr. Gutierrez Sanchez remains in custody at the West County Detention Facility, and has been detained for 183 days as of the time of filing of this Complaint.
- 51. In addition to Mr. Aleman Gonzalez and Mr. Gutierrez Sanchez, on information and belief, there are at least sixty other individuals within the jurisdiction of the Ninth Circuit detained pursuant to 8 U.S.C. § 1231(a)(6) with cases pending before the Immigration Court, the Board, or the Ninth Circuit who have been denied prolonged detention bond hearings by an Immigration Judge due to a purported lack of jurisdiction. These individuals remain detained in direct contravention of Ninth Circuit precedent.
- 52. On information and belief, there have been at least twenty District Court decisions in the Ninth Circuit overturning Immigration Judge decisions denying individuals the right to a prolonged detention bond hearing due to a purported lack of jurisdiction, yet Immigration Judges continue to deny requests for such hearings. *See, e.g., Ramos v. Sessions*, No. 18-CV-00413-JST, 2018 WL 905922, at \*3 (N.D. Cal. Feb. 15, 2018); *Villalta v. Sessions*, No. 17-CV-05390-LHK, 2017 WL 4355182, at \*5-\*7 (N.D. Cal. Oct. 2, 2017); *Ramon-Matul v. Sessions*, No. CV-17-02865-PHX-DGC, 2017 WL 6884314, at \*3 (D. Ariz. Sept. 22, 2017).

# **CLASS ACTION ALLEGATIONS**

53. Plaintiffs bring this action pursuant to Federal Rules of Civil Procedure 23(a) and 23(b)(2) on behalf of themselves and all other persons similarly situated. The proposed class is defined as follows:

All individuals who are detained pursuant to 8 U.S.C. § 1231(a)(6) in the Ninth Circuit by, or pursuant to the authority of, the Department of Homeland Security's Immigration and Customs Enforcement, and who have reached or will reach six months in detention, and have been or will be denied a prolonged detention bond hearing before an Immigration Judge. <sup>1</sup>

<sup>&</sup>lt;sup>1</sup> To the extent that the district courts in the Central District of California or the Western District of Washington have already enjoined, or will enjoin, Defendants from denying Plaintiffs a prolonged detention bond hearing, those individuals are excluded from the class at issue here. *See Rodriguez v. Holder*, No. CV 07-3239 TJH RNBX, 2013 WL 5229795, at \*1 (C.D. Cal. Aug. 6, 2013); *Martinez Banos v. Asher*, No. 2:16-CV-01454, Dkt. #77, Magistrate Judge's

- 54. The proposed class meets the requirements of Rule 23(a)(1) because it is so numerous that the joinder of all members is impracticable. The number of individuals who are being denied prolonged detention bond hearings through the Ninth Circuit is not known with precision but, on information and belief, there are at least sixty known class members.
- 55. Moreover, because Plaintiffs are detained pending a decision on their case, they may either win their cases and be released, or lose their cases and be deported. The inherently transitory state of the proposed class further demonstrates that joinder is impracticable.
- 56. The proposed class meets the commonality requirements of Rule 23(a)(2) because all proposed class members have been or will be subject to the same common practice:

  Defendants' refusal to provide a bond hearing at 180 days of detention to individuals detained pursuant to § 1231(a)(6).
- 57. Similarly, the proposed class meets the typicality requirements of Rule 23(a)(3) because the claims of the representative Plaintiffs are typical of the claims of the class as a whole. Plaintiffs Aleman Gonzalez and Gutierrez Sanchez, and the class they seek to represent, are all individuals detained pursuant to § 1231(a)(6) who have been or will be denied a sixmonth bond hearing.
- 58. The adequacy requirements of Rule 23(a)(4) also are met. Plaintiffs know of no conflict between their interests and those of the proposed class. Plaintiffs seek the same relief as the other members of the class, namely a bond hearing after six months of detention in which the Government bears the burden to prove by clear and convincing evidence sufficient risk of flight or dangerousness to warrant continued prolonged detention. In defending their own rights, Plaintiffs Aleman Gonzalez and Gutierrez Sanchez will defend the rights of all class members fairly and adequately.
- 59. Plaintiffs are represented by counsel with deep knowledge of immigration law, and extensive experience litigating class actions and complex cases. Counsel have the requisite level of expertise to adequately prosecute this case on behalf of Plaintiffs and the proposed class.

Report and Recommendation Granting Summary Judgment as to the 1231(a)(6) Class Members (W.D. Wash. Jan. 23, 2018).

1	60.	Finally, the proposed class satisfies Rule 23(b)(2) because Defendants have acted				
2	on grounds generally applicable to the class in refusing to conduct six-month bond hearings.					
3	Thus, final injunctive and declaratory relief is appropriate with respect to the class as a whole.					
4		CAUSES OF ACTION				
5		COUNT ONE				
6		(Violation of the Immigration and Nationality Act)				
7	61.	All the foregoing allegations are repeated and realleged as though fully set forth				
8	herein.					
9	62.	Section 1231(a)(6) of 8 U.S.C. entitles Plaintiffs and proposed class members to				
10	bond hearing	s after six months of detention.				
11	63.	Plaintiffs Aleman Gonzalez's and Gutierrez Sanchez's and proposed class				
12	members' detention under Section 1231(a)(6), in the absence of such bond hearings, violates the					
13	INA.					
14		COUNT TWO				
15		(Violation of the Administrative Procedure Act)				
16	64.	All the foregoing allegations are repeated and realleged as though fully set forth				
17	herein.					
18	65.	Section 706 of 5 U.S.C. provides that a reviewing court shall compel agency				
19	action unlaw	fully withheld and hold unlawful and set aside agency action not in accordance with				
20	law. 5 U.S.C. § 706(1)-(2).					
21	66.	Plaintiffs Aleman Gonzalez and Gutierrez Sanchez and proposed class members				
22	have a statutory and due process right to have an Immigration Judge conduct a bond hearing after					
23	six months in	detention. 8 U.S.C. § 1231(a)(6); U.S. Const. amend. V; <i>Diouf II</i> , 634 F.3d at				
24	1086.					
25	67.	Defendants' refusal to provide a bond hearing to Plaintiffs Aleman Gonzalez and				
26	Gutierrez Sar	nchez and proposed class members harms them and constitutes final agency action				
27	for purposes	of the APA.				
28	68.	There are no other adequate available remedies.				
	CLASS AC	CTION COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF AND				

1   2   3   4   5   6   7   8   9   10   11   12   13   14   15   16   17   18   19   20   21   22   23   24   25   26   27   28		
3   4   5   6   7   8   9   10   11   12   13   14   15   16   17   18   19   20   21   22   23   24   25   26   27	1	
4   5   6   7   8   9   10   11   12   13   14   15   16   17   18   19   20   21   22   23   24   25   26   27	2	
5   6   7   8   9   10   11   12   13   14   15   16   17   18   19   20   21   22   23   24   25   26   27	3	
6   7   8   9   10   11   12   13   14   15   16   17   18   19   20   21   22   23   24   25   26   27	4	
7   8   9   10   11   12   13   14   15   16   17   18   19   20   21   22   23   24   25   26   27	5	
8   9   10   11   12   13   14   15   16   17   18   19   20   21   22   23   24   25   26   27	6	
9   10   11   12   13   14   15   16   17   18   19   20   21   22   23   24   25   26   27	7	
10   11   12   13   14   15   16   17   18   19   20   21   22   23   24   25   26   27	8	
11   12   13   14   15   16   17   18   19   20   21   22   23   24   25   26   27	9	
12   13   14   15   16   17   18   19   20   21   22   23   24   25   26   27	10	
13   14   15   16   17   18   19   20   21   22   23   24   25   26   27	11	
14   15   16   17   18   19   20   21   22   23   24   25   26   27	12	
15   16   17   18   19   20   21   22   23   24   25   26   27	13	
16   17   18   19   20   21   22   23   24   25   26   27	14	
17 18 19 20 21 22 23 24 25 26 27	15	
18   19   20   21   22   23   24   25   26   27	16	
19   20   21   22   23   24   25   26   27	17	
20   21   22   23   24   25   26   27	18	
21   22   23   24   25   26   27	19	
22   23   24   25   26   27	20	
<ul><li>24</li><li>25</li><li>26</li><li>27</li></ul>	21	
<ul><li>24</li><li>25</li><li>26</li><li>27</li></ul>	22	
25 26 27	23	
26 27	24	
27	25	
	26	
28	27	
	28	

69. Defendants' actions constitute an unlawful withholding of an agency action and unlawful agency action in violation of the APA.

### **COUNT THREE**

### (Violation of the Due Process Clause)

- 70. All the foregoing allegations are repeated and realleged as though fully set forth herein.
- 71. The Due Process Clause of the Fifth Amendment to the United States Constitution requires an adequate hearing before a neutral decision maker to determine whether prolonged immigration detention is justified by the prevention of flight risk and danger to the community.
- 72. Defendants' practice of denying Plaintiffs Aleman Gonzalez and Gutierrez Sanchez and proposed class members individualized bond hearings after six months thus violates the Due Process Clause of the United States Constitution.

# **PRAYER FOR RELIEF**

Wherefore, Plaintiffs pray this Court to:

- 73. Assume jurisdiction over this matter;
- 74. Certify a class pursuant to Federal Rule of Civil Procedure 23;
- 75. Order Defendants to automatically conduct bond hearings after six months of detention for Plaintiffs Aleman Gonzalez and Gutierrez Sanchez and all class members who have not yet been afforded a bond hearing and have or will have been detained by Defendants for at least six months;
- 76. Declare that Defendants' refusal to conduct individualized bond hearings after six months violates the INA, the APA, and the United States Constitution;
- 77. Order Defendants to immediately cease refusing to conduct individualized bond hearings after six months, and order all Immigration Judges within the Ninth Circuit to conduct a bond hearing for any Plaintiff who has not yet been afforded a bond hearing at which the Government carries the burden of proof by clear and convincing evidence to demonstrate that the Plaintiff is a flight risk or a danger to the community; and, if bond is denied, to review and hold a new bond hearing every six months to determine if release is warranted.

# Case 3:18-cv-01869 Document 1 Filed 03/27/18 Page 16 of 17

- 1							
1	78.	Award reasonable costs and attorneys' fees under the Equal Access to Justice Ac					
2	and any other	other applicable statute or regulation; and					
3	79.	Grant such further relief as the Court may deem proper.					
4							
5	March 27, 2	Respectfully submitted,					
6							
7		VAN DER HOUT, BRIGAGLIANO &					
		NIGHTINGALE LLP By: <u>s/Judah Lakin<sup>2</sup></u>					
8		Judah Lakin					
9		Amalia Wille					
10		Marc Van Der Hout					
11							
12		CENTRO LEGAL DE LA RAZA					
		By: <u>s/Alison Pennington</u> Alison Pennington					
13		Lisa Knox					
14		Julia Rabinovich					
15		Jesse Newmark					
16							
17		LAW OFFICES OF MATTHEW H. GREEN By: s/Matthew H. Green					
		Matthew H. Green					
18							
19		AMERICAN CIVIL LIBERTIES UNION					
20		FOUNDATION OF SOUTHERN CALIFORNIA					
21		By: <u>s/Michael Kaufman</u> Michael Kaufman					
22							
23		AMERICAN CIVIL LIBERTIES UNION					
24		FOUNDATION OF NORTHERN CALIFORNIA By: s/Vasudha Talla					
25		Vasudha Talla					
26		Julia Mass					
27							
	2 D G: 11 -						
28		R. 5-1(i), I attest that I obtained concurrence in the filing of this documents from ther signatories.					
	i						

CLASS ACTION COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF AND PETITION FOR WRIT OF HABEAS CORPUS

# Case 3:18-cv-01869 Document 1 Filed 03/27/18 Page 17 of 17

1	AMERICAN CIVIL LIBERTIES UNION SAN DIEGO AND IMPERIAL COUNTIES
2	By: s/Bardis Vakili
3	Bardis Vakili
4	
5	Attorneys for Plaintiffs-Petitioners and the Proposed Class
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	

#### Siled 03/27/18 Page 1 of 1 Case 3:18-cv-01869

The JS-CAND 44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved in its original form by the Judicial Conference of the United States in September 1974, is required for the Clerk of Court to initiate the civil docket sheet. (SEE INSTRUCTIONS ON NEXT PAGE OF THIS FORM.)

Jefferson B. SESSIONS, A.G., DOJ: Kirstien NIELSEN, Sec.. Jefferson B. SESSIONS, A.G., DOJ; Kirstjen NIELSEN, Sec.

#### I. (a) PLAINTIFFS

**DEFENDANTS** DHS, James McHENRY, Dir., EOIR; Marybeth Keller, Chief I..

**(b)** County of Residence of First Listed Plaintiff

County of Residence of First Listed Defendant (IN U.S. PLAINTIFF CASES ONLY)

(EXCEPT IN U.S. PLAINTIFF CASES)

U.S. Government Plaintiff

IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE TRACT OF LAND INVOLVED.

(c) Attorneys (Firm Name, Address, and Telephone Number)

Attorneys (If Known)

II. BASIS OF JURISDICTION (Place an "X" in One Box Only)

U.S. Government Defendant

Federal Question (U.S. Government Not a Party)

Diversity (Indicate Citizenship of Parties in Item III)

(For Diversity Cases Only)	PRINCIPAL PARTIES (Place an "X" in One Box for Plaintiff and One Box for Defendant)				
	PTF	DEF		PTF	DEF
Citizen of This State	1	1	Incorporated <i>or</i> Principal Place of Business In This State	4	4
Citizen of Another State	2	2	Incorporated <i>and</i> Principal Place of Business In Another State	5	5
Citizen or Subject of a Foreign Country	3	3	Foreign Nation	6	6

NATURE OF SUIT

	UIT (Place an "X" in One Box C	* *				
CONTRACT	TOF	RTS	FORFEITURE/PENALTY	BANKRUPTCY	OTHER STATUTES	
110 Insurance 120 Marine 130 Miller Act	PERSONAL INJURY 310 Airplane 315 Airplane Product Liability	PERSONAL INJURY  365 Personal Injury – Product Liability	625 Drug Related Seizure of Property 21 USC § 881 690 Other	422 Appeal 28 USC § 158 423 Withdrawal 28 USC § 157	375 False Claims Act 376 Qui Tam (31 USC § 3729(a))	
140 Negotiable Instrument 150 Recovery of Overpayment Of Veteran's Benefits 151 Medicare Act 152 Recovery of Defaulted Student Loans (Excludes Veterans) 153 Recovery of Overpayment of Veteran's Benefits 160 Stockholders' Suits	320 Assault, Libel & Slander 330 Federal Employers' Liability 340 Marine 345 Marine Product Liability 350 Motor Vehicle 355 Motor Vehicle Product Liability 360 Other Personal Injury 362 Personal Injury -Medical Malpractice	367 Health Care/ Pharmaceutical Personal Injury Product Liability 368 Asbestos Personal Injury Product Liability PERSONAL PROPERTY 370 Other Fraud 371 Truth in Lending 380 Other Personal Property Damage 385 Property Damage Product Liability	TABOR  710 Fair Labor Standards Act 720 Labor/Management Relations 740 Railway Labor Act 751 Family and Medical Leave Act 790 Other Labor Litigation 791 Employee Retirement Income Security Act  IMMIGRATION  462 Naturalization Application 465 Other Immigration Actions	PROPERTY RIGHTS  820 Copyrights 830 Patent 835 Patent—Abbreviated New Drug Application 840 Trademark  SOCIAL SECURITY  861 HIA (1395ff) 862 Black Lung (923) 863 DIWC/DIWW (405(g)) 864 SSID Title XVI 865 RSI (405(g))	400 State Reapportionment 410 Antitrust 430 Banks and Banking 450 Commerce 460 Deportation 470 Racketeer Influenced & Corrupt Organizations 480 Consumer Credit 490 Cable/Sat TV 850 Securities/Commodities/ Exchange 890 Other Statutory Actions 891 Agricultural Acts 893 Environmental Matters 895 Freedom of Information Act 896 Arbitration 899 Administrative Procedure Act/Review or Appeal of Agency Decision 950 Constitutionality of State Statutes	
190 Other Contract	CIVIL RIGHTS	PRISONER PETITIONS				
195 Contract Product Liability 196 Franchise  REAL PROPERTY  210 Land Condemnation 220 Foreclosure 230 Rent Lease & Ejectment 240 Torts to Land 245 Tort Product Liability 290 All Other Real Property	440 Other Civil Rights 441 Voting 442 Employment 443 Housing/ Accommodations 445 Amer. w/Disabilities— Employment 446 Amer. w/Disabilities—Other 448 Education	PRISONER PETITIONS  HABEAS CORPUS  463 Alien Detainee 510 Motions to Vacate Sentence 530 General 535 Death Penalty  OTHER  540 Mandamus & Other 550 Civil Rights 555 Prison Condition 560 Civil Detainee— Conditions of Confinement		FEDERAL TAX SUITS  870 Taxes (U.S. Plaintiff or Defendant)  871 IRS—Third Party 26 USC § 7609		

**ORIGIN** (Place an "X" in One Box Only)

Original Removed from Remanded from State Court Proceeding Appellate Court

Reinstated or Reopened

5 Transferred from Another District (specify) Multidistrict Litigation-Transfer 8 Multidistrict Litigation-Direct File

**CAUSE OF ACTION** 

Cite the U.S. Civil Statute under which you are filing (Do not cite jurisdictional statutes unless diversity):

Brief description of cause:

CHECK IF THIS IS A CLASS ACTION UNDER RULE 23, Fed. R. Civ. P.

**DEMAND \$** 

CHECK YES only if demanded in complaint:

JURY DEMAND:

VIII. RELATED CASE(S), IF ANY (See instructions):

**COMPLAINT:** 

**REQUESTED IN** 

**JUDGE** 

DOCKET NUMBER

**DIVISIONAL ASSIGNMENT (Civil Local Rule 3-2)** 

(Place an "X" in One Box Only) SAN FRANCISCO/OAKLAND **SAN JOSE** 

**EUREKA-MCKINLEYVILLE**